# CIMARRON METROPOLITAN DISTRICT

**Financial Statements** 

Year Ended December 31, 2018

with

Independent Auditor's Report

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Cimarron Metropolitan District Jefferson County, Colorado

We have audited the accompanying financial statements of the governmental activities and each major fund of Cimarron Metropolitan District (the District) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Cimarron Metropolitan District, as of December 31, 2018, and the respective changes in financial position thereof and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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# Fiscal Focus Partners, LLC

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information on pages 3 through 6 in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of legal compliance and additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Fiscal Focus Paretners, LLC

Greenwood Village, Colorado July 24, 2019

# Cimarron Metropolitan District

Management's Discussion and Analysis December 31, 2018

As management of the Cimarron Metropolitan District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2018.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. The District is a special-purpose government, quasi-municipal, corporation political subdivision of the State of Colorado engaged in a single governmental program and as such the fund financial statements and the government-wide statements have been combined using a columnar format that reconciles individual line items of fund financial data to government-wide data in a separate column on the face of the financial statement.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The Statement of Net Position presents information on all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The Statement of Activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods.

The governmental activity of the District is primarily construction, operation and maintenance of parks and related drainage systems within the District. The District does not operate any business-type activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District currently has three funds; the General Fund, the Capital Projects Fund, and the Debt Service Fund which are governmental funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both expenditures and changes in fund balances/net position provide a column to facilitate this comparison between governmental funds and governmental activities.

#### **Overview of Financial Statements (continued)**

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found on pages 10 through 27 of this report.

**Supplementary Information**. Supplementary information is contained on pages 28 and 29 and provides additional insight into how the District's actual operations compared to the budgeted operations.

**Government-wide Financial Analysis.** Currently, the District's primary source of resources are advances from the developer of the project which flow through Vauxmont Metropolitan District. Property taxes assessed and collected by Vauxmont Metropolitan District are for the benefit of the District's operations and debt service and are transferred for those purposes. In addition, capital improvement fees are received at the time building permit approvals are issued the majority of which are designated for the retirement of bonded debt.

The following tables show the District's condensed Statement of Net Position and Condensed Statement of Activities for 2018 with comparative numbers for 2017.

## Cimarron Metropolitan District - Net Position

	2018	2017
Assets		<del></del>
Current and other assets	\$ 2,776,449	\$ 5,378,519
Due from developer	47,795	335,342
Capital assets	115,391,836	105,008,979
Total assets	\$ 118,216,080	\$110,722,840
Liabilities		
Current and other liabilities	\$ 1,882,911	\$ 1,931,089
Operations funding due to developer and lease payable	3,881,919	3,480,104
Bonds payable	-	22,642,650
Note payable	21,417,853	<u> </u>
Total liabilities	27,182,683	28,053,843
Net Position		
Net investment in capital assets	90,092,064	78,886,225
Restricted for emergencies	45,005	38,038
Restricted for debt service	844,504	3,469,778
Unrestricted	51,824	274,956
Total net position	\$ 91,033,397	\$ 82,668,997

#### **Overview of Financial Statements (continued)**

#### Cimarron Metropolitan District - Change in Net Position

		2018	2017
Revenues:			
General revenues	\$	2,998,281	\$ 2,586,761
Charges for services		275,838	257,764
Operating grants and contributions		3,901,116	2,170,770
Capital grants and contributions		10,403,524	 8,205,455
Total Revenues		17,578,759	 13,220,750
Expenses:			
General government		1,507,229	1,248,217
Interest expense-operations funding note and lease payable		294,883	240,842
Interest expense-2018 Note		633,849	-
Interest expense-2012 bonds		56,325	1,364,125
Note issuance costs		467,918	
Depreciation expense		228,249	240,836
Intergovernmental	_	6,025,906	 14,363,349
Total Expenses	_	9,214,359	17,457,369
Change in Net Position		8,364,400	(4,236,619)
Net Position - Beginning		82,668,997	 86,905,616
Net Position - Ending	\$	91,033,397	\$ 82,668,997

The District's overall financial position, as measured by net position, increased by by \$8,364,400 during 2018. This increase resulted primarily from assets transferred from the District to the City of Arvada in 2017 of \$11,761,409. Development costs were \$10,611,106 and \$7,530,216 for 2018 and 2017, respectively. The developer advanced a total of \$150,000 during the year consisting of operating advances directly to the District.

During 2015, Vauxmont issued bonds, the proceeds of which were used, in part, to defease the District's Series A-1 and Series 2012 Notes. As a part of the agreement between the District and Vauxmont pertaining to the bond issuance, Vauxmont now receives capital advances for the development of the District's assets from the developer and carries the related debt to the developer. Vauxmont then transfers the capital advances to the District. Vauxmont transferred \$10,403,524 and \$8,205,455 to the District for 2018 and 2017, respectively. In 2018, the District defeased it's Series 2012 Bonds by issuing the Series 2018 Note. Pledged revenues in excess of the debt service requirement for the District's Series 2018 Note are pledged to the retirement of the developer debt carried by Vauxmont. The District transferred \$4,872,002 in excess pledged revenue to Vauxmont during 2018.

#### Financial Analysis of the District's Funds

As noted previously, the District uses governmental fund accounting to ensure and demonstrate the compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

#### Financial Analysis of the District's Funds (continued)

The District's combined fund balances decreased \$2,841,439 in 2018 from 2017. Capital improvements fees increased \$414,740 in the current year. Property tax transfers from Vauxmont Metropolitan District increased \$1,730,346. Developer capital advances received from the developer by Vauxmont and transferred to the District was \$10,403,524 and \$8,205,455 for 2018 and 2017, respectively. Governmental expenses for 2018 increased over 2017 as additional maintenance, amenities and administration was required due to an increase in the number of residents and infrastructure in the development.

**Capital Assets.** The District's change in construction in progress including engineering, water rights and capital outlay was an increase of \$10,611,106 in 2018 compared to an increase of \$7,530,216 in 2017.

#### **Economic Factors and Next Year's Financial Activity**

The District, through its financing district Vauxmont Metropolitan District, will continue to benefit from increases in property tax revenues as a result of new home development in the service area it serves. In the District's service area, there were 1,598 lots sold as of December 31, 2018 with a projected total build out of 1,844 lots by 2021. There were 1,022 cumulative home closings as of December 31, 2018. The Colorado housing market in general appears to be healthy with positive sales and property value trends. The District's general fund expenditures will continue to grow in support of community operations as a result of new home development in its service area. Capital expenses are projected to decrease over the next two years as the development project approaches projected completion in 2021.

#### **Request for Information**

This financial report is designed to provide a general overview of the District. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Denise Hogenes, CCMC, 9371 McIntyre Street, Arvada, CO 80007 (dhogenes@ccmcnet.com).

#### Cimarron Metropolitan District Governmental Funds Balance Sheet/Statement of Net Position December 31, 2018

					Capital		Debt					S	tatement of	
Asset			General Projects Service Total				eneral Projects Service Total Adjustment				ments	Net Position		
Current assets														
Cash and invest	ments	\$	160,533	\$	437,656	\$	871,883	\$	1,470,072	\$	-	\$	1,470,072	
Restricted cash			-				762,498		762,498		-		762,498	
Due from Vauxn	mont Metro District		29,217		395,248		48,702		473,167		-		473,167	
Due from Cande	elas SID		3,000		-		-		3,000		-		3,000	
Accounts receive	able		32,613		-		-		32,613		-		32,613	
Prepaid expense	es		35,099		-				35,099		-		35,099	
Due from develo	oper		-		47,795		-		47,795		-		47,795	
Capital assets														
Land and land in	mprovments		-		-		-		-		344,500		344,500	
Buildings (net of	f accumulated depreciation of \$706,279)		-		-		-		-	6,	367,935		6,367,935	
	of accumulated depreciation of \$200,310)		-		-		-		-		96,925		96,925	
Construction in	progress and water rights		-		-		-		-	108,	582,476	1	08,582,476	
	Total assets	\$	260,462	\$	880,699	\$	1,683,083	\$	2,824,244	\$ 115,	391,836	\$ 1	18,216,080	
Liabilities														
Current liabilities														
Accounts payable	le		143,907		880,699		-		1,024,606		-		1,024,606	
Due to Candelas	s Special Improvement District		-				382,500		382,500		-		382,500	
	nt Metropolitan District		-				456,079		456,079		-		456,079	
Unearned reven	nue		19,726						19,726		-		19,726	
Other long-term lia	bilities													
Lease payable			_				_		_		9,635		9,635	
, ,	t-Operations Funding Note		_				_		_		918,302		918,302	
Operation Fundi			_				_		_		953,982		2,953,982	
	t-Series 2018 Refunding Note		-				-		-		50,853		50,853	
Series 2018 Ref			-		-		-		-	21,	367,000		21,367,000	
	Total liabilities		163,633		880,699		838,579		1,882,911	25,	299,772		27,182,683	
											,			
Fund balance														
Restricted for														
Emergencies			45,005		-		-		45,005		(45,005)		-	
Debt service			-				844,504		844,504	(	844,504)		-	
Unreserved reporte	ed in													
General fund			51,824		-		-		51,824		(51,824)		-	
	Total fund balances		96,829				844,504		941,333	(	941,333)			
	Total liabilities and fund balance	\$	260,462	\$	880,699	\$	1,683,083	\$	2,824,244					
Net Position														
Net investment in o	capital assets									90,	092,064		90,092,064	
Restricted for														
Emergencies											45,005		45,005	
Debt service										1	844,504		844,504	
Unrestricted											51,824		51,824	
	Total net position									\$ 91,	033,397	\$	91,033,397	

# Cimarron Metropolitan District Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balances/Statement of Activities For the year ended December 31, 2018

		Capital	Debt			Statement of
Forman distance / company	General	Projects	Service	Total	Adjustments	Activities
Expenditures/expenses General government:						
Contract services	225,624	48,112	-	273,736	(48,112)	225,624
Supplies	5,616	-	-	5,616	-	5,616
Utilities Insurance	4,611 29,881	-	-	4,611 29,881	-	4,611 29,881
Other	13,131	-	134	13,265	-	13,265
Total general government	278,863	48,112	134	327,109	(48,112)	278,997
Community operations:						
General operations						
Contract services Repairs & Maintenance	711,658	-	-	711,658		711,658
Parts & Supplies	11,474	-	-	11,474		11,474
Utilities	160,819	-	-	160,819		160,819
Trash collection	107,799 991,750			107,799	· <del></del>	107,799
Total general operations  Parkview Community Center	991,750			991,750	· <del></del>	991,750
Contract Services	59,861	-	-	59,861	-	59,861
Repairs & Maintenance	6,009	-	-	6,009	-	6,009
Parts & Supplies Total Parkview Community Center	6,412 72,282			6,412 72,282		72,282
Townview Community Center	72,202			72,202	· — — —	72,202
Contract Services	53,825	-	-	53,825	-	53,825
Repairs & Maintenance	6,670	-	-	6,670	-	6,670
Parts & Supplies Total Townview Community Center	8,978 69,473			8,978 69,473	·	8,978 69,473
Alley lots	07,473			07,475	· <del></del>	07,475
Contract services	56,755	-	-	56,755		56,755
Repairs & Maintenance	21,144	-	-	21,144		21,144
Utilities Total alley lots	16,828 94,727			16,828 94,727	· <del></del>	16,828 94,727
Total community operations	1,228,232			1,228,232	-	1,228,232
Debt service: Series 2018 Refunding Note interest			582,999	582.999	50,850	633,849
Bond Interest		-	168,975	168,975	(112,650)	56,325
Bond principal	-	-	22,530,000	22,530,000	(22,530,000)	-
Lease principal and interest payments	18,065	-		18,065	(16,723)	1,342
Note issuance costs  Total debt service	18,065		467,918 23,749,892	467,918 23,767,957	(22,608,523)	467,918 1,159,434
Total debt service	10,003		23,747,072	23,707,737	(22,000,323)	1,137,434
Capital outlay reimburseable						
Engineering	-	197,145	-	197,145	(197,145)	-
Capital Projects  Total capital projects		10,365,849		10,365,849	(10,365,849)	
rotal depital projects		10,002,771		10,002,771	(10,002,771)	-
Depreciation and amortization	-			-	228,249	228,249
Total expenditures/expenses	1,525,160	10,611,106	23,750,026	35,886,292	(32,991,380)	2,894,911
General revenues						
Interest income	1,190	-	1,741	2,931	-	2,931
Capitalization fee	-	-	710,000	710,000	-	710,000
Park development fee Water fee	-	-	432,213 1,853,137	432,213 1,853,137	-	432,213 1,853,137
Total general revenues	1,190		2,997,091	2,998,281	· — -	2,998,281
Program revenues Program services						
Charges for services	275,838	_	-	275,838	_	275,838
Operating grants and contributions	.,			.,		.,
Contributions from Vauxmont Metro District-property taxes	1,114,549	-	2,786,567	3,901,116	-	3,901,116
Capital grants and contributions  Contributions from Vauxmont Metro District-construction advances	_	10,403,524		10,403,524	_	10,403,524
Total program revenues	1,390,387	10,403,524	2,786,567	14,580,478		14,580,478
OU 5 1						
Other financing sources (uses)  Advances from developer-operations	150,000			150,000	(150,000)	
Developer advance interest-operating	(25,000)	-	-	(25,000)	(268,541)	(293,541)
Payments from developer-Non-reimbursable	-	419,183	-	419,183	-	419,183
Capital Outlay-Non-reimbursable	-	(419,183)	- (4.072.002)	(419,183)	-	(419,183)
Transfer to Vauxmont-Series 2015 excess pledged revenues  Loan proceeds	-	-	(4,872,002) 21,367,000	(4,872,002) 21,367,000	(21,367,000)	(4,872,002)
Transfer to Vauxmont Metro District-Series 2018 Refunding Note	-	-	(1,153,904)	(1,153,904)	-	(1,153,904)
Total other financing sources	125,000	-	15,341,094	15,466,094	(21,785,541)	(6,319,447)
Excess (deficiency) of revenues and other						
sources over expenditures and other uses	(8,583)	(207,582)		(2,841,439)	11,205,839	8,364,400
Change in net position			(2,625,274)			
Fund balance/net position - beginning of year	105,412	207,582	3,469,778	3,782,772	78,886,225	82,668,997
Fund balance/net position - December 31, 2018	\$ 96,829	\$ -	\$ 844,504	\$ 941,333	\$ 90,092,064	\$ 91,033,397

# Cimarron Metropolitan District

# Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

#### **General Fund**

#### For the Year Ended December 31, 2018

Variance

	Bu	dget		Favorable
	Original	Final	Actual	(Unfavorable)
Revenues	Original	Tindi	Hotadi	(Gillavorable)
Interest income	\$ -	\$ -	\$ 1,190	\$ 1,190
Recreational center revenues	30,000	30,000	32,301	2,301
Lot maintenance fees	95,436	95,436	86,545	(8,891)
Landscape review fee	13,500	13,500	3,469	(10,031)
Transfer fees	57,500	57,500	44,490	(13,010)
Intergovernmental-trash fees	101,304	101,304	107,799	6,495
Intergovernmental-Vauxmont Metro property taxes	1,100,786	1,100,786	1,114,549	13,763
Miscellaneous income	-	-	1,234	1,234
Total revenues	1,398,526	1,398,526	1,391,577	(6,949)
Expenditures				
General government				
Contract services	166,136	226,000	225,624	376
Supplies	-	5,700	5,616	84
Utilities	-	4,700	4,611	89
Insurance	40,000	30,000	29,881	119
Other	20,000	14,000	13,131	869
Community operations				
Contract services	892,100	883,000	882,099	901
Repairs and maintenance	-	34,000	33,823	177
Parts & Supplies	-	27,000	26,864	136
Utilities	124,900	178,000	177,647	353
Trash collection	109,620	108,000	107,799	201
Debt service				
Developer advance interest	25,000	25,000	25,000	-
Lease payments	19,704	18,100	18,065	35
Total expenditures	1,397,460	1,553,500	1,550,160	3,340
Excess (deficiency) of revenues over expenditures	1,066	(154,974)	(158,583)	(3,609)
Other financing sources (uses)				
Developer advances	150,000	150,000	150,000	-
Total other financing sources (uses)	150,000	150,000	150,000	
Net change in fund balance	151,066	(4,974)	(8,583)	(3,609)
Fund balance - beginning of year	109,926	105,412	105,412	
Fund balance - end of year	\$ 260,992	\$ 100,438	\$ 96,829	\$ (3,609)

# Note 1: Summary of Significant Accounting Policies

The accounting policies of the Cimarron Metropolitan District, located in Jefferson County, Colorado, conform to the accounting principles generally accepted in the United States of America ("GAAP") as applicable to governmental units. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

#### Definition of Reporting Entity

The District was organized on June 29, 2004, as a quasi-municipal corporation established under the State of Colorado Special District Act. The District along with Jefferson Center Metropolitan District #1 ("JCMD #1"), Jefferson Center Metropolitan District #2 ("JCMD #2"), Vauxmont Metropolitan District ("Vauxmont"), Canyon Pines Metropolitan District, and Mountain Shadows Metropolitan District (collectively, the "Districts"), each of which was organized in 2004 (except JCMD #1, organized in 1989), serve a service area which is located primarily in the City of Arvada, with some portions outside the City in unincorporated Jefferson County. The District was established to finance and construct water, sanitary and storm sewer, streets, limited fire protection services and facilities, park and recreation, safety protection, mosquito control, television relay and transmission, and transportation facilities and services. The District's primary revenues are developer advances and capital improvements fees. The District is governed by an elected Board of Directors.

The District follows the Governmental Accounting Standards Board ("GASB") accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District has no component units as defined by the Governmental Accounting Standards Board ("GASB"), Statement No. 14, *The Financial Reporting Entity* and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*.

The District has no employees and all operations and administrative functions are contracted.

The District is not financially accountable for any other organization nor is the District a component unit of any other primary government.

## **Basis of Presentation**

The accompanying financial statements are presented per GASB Statement No. 34 - Special Purpose Governments.

The government-wide financial statements (i.e. the governmental funds balance sheet/statement of net position and the governmental funds statement of revenues, expenditures, and changes in fund balances/statement of activities) report information on all of the governmental activities of the District. The statement of net position reports all financial and capital resources of the District. The difference between the assets and liabilities of the District is reported as net position. The statement of activities demonstrates the degree to which expenditures/expenses of the governmental funds are supported by general revenues. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. Major individual governmental funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The material sources of revenue subject to accrual are developer advances. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation is paid.

The District reports the following major governmental funds:

General Fund - The General Fund is the general operating fund of the District. It is used to account for all financial resources not accounted for and reported in another fund.

Capital Projects Fund – The Capital Projects Fund is used to account for all financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other assets.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of financial resources to be used for the payment of general long-term debt principal, interest, and other related costs.

# Assets, Liabilities and Net Position

# Fair Value of Financial Instruments

The District's financial instruments include cash and cash equivalents, accounts receivable and accounts payable. The District estimates that the fair value of all financial instruments at December 31, 2018, does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

# **Deposits**

The District's cash and cash equivalents are considered to be cash on hand and short-term investments with maturities of three months or less from the date of acquisition. Investments for the government are reported at fair value.

The District follows the practice of pooling cash of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a minimum number of bank accounts. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility.

#### **Interfund Balances**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". These amounts are eliminated in the Statement of Net Position.

#### Estimates

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

# Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable using the straight-line method. Depreciation on property that will remain assets of the District is reported on the Statement of Activities as a current charge. Improvements that will be conveyed to other governmental entities are classified as construction in progress and are not depreciated.

The following assets are depreciated using the straight-line method over the following estimated lives:

Assets	Years
Buildings	39
Equipment	5

# **Fund Equity**

Beginning with fiscal year ending December 31, 2011, the District implemented GASB Statement 54 "Fund Balance Reporting and Governmental Fund Type Definitions". This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent.

# Nonspendable Fund Balance

The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to maintained intact.

#### Committed Fund Balance

The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. This constraint may be removed or changed only through formal action of the Board of Directors.

# **Assigned Fund Balance**

The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

## Restricted Fund Balance

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation.

The restricted fund balance in the General Fund represents Emergency Reserves that have been provided as required by Article X, Section 20 of the Constitution of the State of Colorado. A total of \$45,005 of the General Fund balance has been restricted in compliance with this requirement.

# <u>Unassigned Fund Balance</u>

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

For the classification of Governmental Fund balances, the District considers an expenditure to be made from the most restrictive first when more than one classification is available.

#### **Budgetary Information**

In the fall of each year, the District's Board of Directors formally adopts a budget with appropriations by fund for the ensuing year pursuant to the Colorado Local Budget Law. The budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles ("GAAP").

As required by Colorado statutes, the District followed the following time table in approving and enacting a budget for the ensuing years:

- i. On or before October 15, 2017, the District accountant submitted to the District's Board of Directors a recommended budget which detailed the necessary property taxes needed along with other available revenues to meet the District's operating requirements.
- ii. A public hearing on the proposed budget and capital program was held.
- iii. For the 2018 budget, the final budget and appropriating resolution was adopted prior to December 31, 2017.

After adoption of the budget resolution, the District may make the following changes: 1) it may transfer appropriated monies between funds or between spending agencies within a fund, as determined by the original appropriation level; 2) supplemental appropriations to the extent of revenues in excess of the amounts estimated in the budget; 3) emergency appropriations; and 4) reduction of appropriations for which originally estimated revenues are insufficient. The level of control in the budget at which expenditures exceed appropriations is at the fund level. All appropriations lapse at year end. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the District because

it is at present considered not necessary to assure effective budgetary control or to facilitate effective cash planning and control.

The District amended its appropriations in the General, Capital Projects and Debt Service funds. The General fund was amended from \$1,397,460 to \$1,553,500, the Capital Projects fund was amended from \$11,002,127 to \$11,032,383 and the Debt Service from \$28,449,323 to \$29,777,000, all due to expenditures in excess of those anticipated.

# Note 2: <u>Cash and Investments</u>

As of December 31, 2018, cash is classified in the accompanying financial statements as follows:

Statement of net position:

Cash and investments \$1,470,072Restricted cash and investments  $\frac{762,498}{2,232,570}$ 

Cash as of December 31, 2018 consist of the following:

Deposits with financial institutions \$ 2,232,570

#### **Deposits**

# Custodial Credit Risk

The Colorado Public Deposit Protection Act, (PDPA) requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2018, the District's cash deposits had a carrying value of \$2,232,570 and a bank balance of \$2,259,022. Deposits are in checking and money market accounts of which \$511,685 is covered by Federal depository insurance and the balance of \$1,720,885 is collateralized by the PDPA.

#### Investments

The District has adopted an investment policy by which it follows state statutes regarding investments. Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments, and entities such as the District, may invest which include:

- 1. Obligations of the United States and certain U.S. government agency securities
- **2.** Certain reverse repurchase agreements
- **3.** Certain securities lending agreements
- **4.** Certain corporate bonds
- **5.** General obligation and revenue bonds of U.S. local government entities
- 6. Banker's acceptances of certain banks
- **7.** Commercial paper
- 8. Written repurchase agreements collateralized by certain authorized securities
- **9.** Certain money market mutual funds
- 10. Guaranteed investment contracts
- 11. Local government investment pools

None of the District's investments are subject to custodial or concentration of credit risk.

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors.

The District had no investments at December 31, 2018.

# Note 3: <u>Capital Assets</u>

An analysis of the changes in capital assets for the year ended December 31, 2018 follows:

	Balance	Char	Balance	
	Jan 1, 2018	Additions	Deletions	Dec 31, 2018
Governmental Activities				
Capital assets not being depreciated				
Construction in progress	\$ 92,762,928	\$ 10,611,106	\$ -	\$ 103,374,034
Water Rights	5,208,442	-	-	5,208,442
Land	344,500		<u> </u>	344,500
Total capital assets not being depreciated	98,315,870	10,611,106		108,926,976
Capital assets being depreciated				
Buildings	7,074,214		-	7,074,214
Equipment	297,235			297,235
Total capital assets being depreciated	7,371,449			7,371,449
Less accumulated depreciation for				
Buildings	(524,889)	(181,390)	-	(706,279)
Equipment	(153,451)	(46,859)	<u>-</u>	(200,310)
Total accumulated depreciation	(678,340)	(228,249)		(906,589)
Total government capital assets, net	\$105,008,979	\$ 10,382,857	\$ -	\$ 115,391,836

Depreciation expense of \$228,249 was charged to the District's General Government function/program at December 31, 2018.

# Note 4: Long Term Debt

Special Limited Tax (Convertible to Unlimited Tax) Revenue Bonds, Series 2012
The Limited Tax (Convertible to Unlimited Tax) Revenue Bonds Series 2012 ("Series 2012 Bonds") were refunded in 2018 through the issuance of the Series 2018 Note.

	Balance			Balance	Current
	Jan 1, 2018	Additions	Deletions	Dec 31, 2018	Portion
Special Limited Tax					
Revenue Bonds Series					
2012	\$ 22,530,000	\$ -	\$ 22,530,000	\$ -	\$ -

## Series 2018 Note

On January 16, 2018, the District entered into a Loan Agreement ("2018 Loan Agreement") with Compass Mortgage Corporation in the amount of \$21,367,000, and executed a promissory note in the same amount, for the purpose of refunding the Limited Tax Revenue Bonds Series 2012 in the amount of \$22,530,000 plus accrued interest, paying certain costs of issuance and funding a reserve account in the amount of \$500,000.

Under the Cimarron FFCOA (described in Note 5), the District is generally responsible for all construction, operation, maintenance and project management services of the development while Vauxmont ("Taxing District") is to fund the costs of such services. Under the terms of the VXMD Pledge Agreement dated October 25, 2012 (described in Note 5), certain revenues generated by Vauxmont, including a debt service mill levy, a portion of which is derived from the Master IGA (described in Note 5), and specific ownership taxes collected by Vauxmont are pledged to the District to pay for the debt service on the Series 2018 Note (as defined in the 2018 Loan Agreement).

Pursuant to the 2018 Loan Agreement, the District has pledged the Pledge Agreement Revenue to the repayment of the Series 2018 Note; provided, however, that so long as the Taxing District has its Series 2015C and Series 2015D Revenue Refunding Bonds outstanding, the Pledge Agreement Revenue that may be remitted for repayment of the Series 2018 Note is limited to \$1,600,000 per year ("Revenue Limitation"). Specifically with respect to the debt service mill levy that is part of the Pledge Agreement Revenue, the Taxing District is obligated to impose a debt service mill levy sufficient to pay principal and interest on the Series 2018 Note, but not in excess of the Revenue Limitation and not in excess of 50 mills; provided however, that such debt service mill levy may be adjusted in the event of legislative changes affecting the method of calculating assessed value; and provided that once the Debt-to-Assessed Ratio (as defined in the VXMD Pledge Agreement) is 50% or less, (and subject to the such debt service mill levy may be imposed in an amount necessary to make such payment without limitation as to rate.

The Series 2018 Note bears interest at a base rate of 3.06%, payable semiannually on June 1 and December 1, commencing June 1, 2018. The note fully matures on December 1, 2022. Interest not paid when due will be subject to a default rate of the base rate plus 4% until the default is satisfied. In the event of a post-maturity default, the note bears interest at the Wall Street prime rate plus 4% not to exceed 12%.

The following is an analysis of changes in long-term debt On the Series 2018 Note for the period ending December 31, 2018:

	Balance			Balance	Current
	Jan 1, 2018	Additions	Deletions	Dec 31, 2018	Portion
Series 2018 Note	\$ -	\$ 21,367,000	\$ -	\$ 21,367,000	\$ -

The following is a summary of annual and long-term debt principal and interest requirements for the Series 2018 Note:

Future Principal and Interest Payments												
·-		Interest		Principal		Total						
2019	\$	653,830	\$	-	\$	653,830						
2020		653,830		-		653,830						
2021		653,830		370,000		1,023,830						
2022		642,508	_	20,997,000		21,639,508						
	\$	2,603,999	\$	21,367,000	\$	23,970,999						

# **Authorized Debt**

As of December 31, 2018, the District had remaining voted debt authorization of \$7,507,470,000. In the future, the District may issue a portion or all of the remaining authorized but unissued general obligation debt for purposes of providing public improvements to support development as it occurs within the District's service area. Notwithstanding the voted authorization stated above, pursuant to the Master IGA described below, Cimarron and Vauxmont are collectively limited to issuance of debt in the maximum original principal amount of \$138,525,000.

The following is an analysis of changes in subordinate long-term debt for the period ending December 31, 2018:

	Balance			Balance Changes			Balance			Current				
	J	Jan 1, 2018		Jan 1, 2018		Jan 1, 2018		Additions		eletions	De	ec 31, 2018		Portion
Developer Advances - Operating	\$	2,803,982	\$	150,000	\$	-	\$	2,953,982	\$	-				
Accrued Interest Developer Advances - Operating		649,761		268,541		-		918,302		-				
Capital lease obligation		26,361				16,726		9,635		9,635				
	\$	3,480,104	\$	418,541	\$	16,726	\$	3,881,919	\$	9,635				

An amortization schedule is not available for developer advance repayments, since these long-term obligations are only paid when funds are available.

# **Debt Service Guaranty Agreement**

On October 25, 2012, in association with the Series 2012 Bonds, the District entered into a Debt Service Guaranty Agreement ("Guaranty Agreement") with GF Properties Group, LLC ("Guarantor"), pursuant to which the Guarantor agreed to fund certain deficiencies in revenue available for payment of debt service on the Series 2012 Bonds, up to a maximum Guaranty Portion. As of the date of the Guaranty Agreement, the Guaranty Portion was \$21,847,780 subject to annual adjustment at January 1<sup>st</sup> of each year. Pursuant to the Guaranty Agreement, not less than 60 days prior to any scheduled payment of the principal and/or interest on the Series 2012 Bonds, the bond Trustee was obligated to determine the amount of monies held by the Trustee and

available for such payment. In the event that the Trustee determined that there were insufficient funds to make such payment when due, the Trustee was to provide a Notice of Insufficiency to the Guarantor and the District within 45 days prior to the payment due date. The Guarantor was obligated to make payment to the Trustee of the lesser of the amount indicated in the Notice of Insufficiency or the Guaranty Portion. In consideration of this Guaranty Agreement, the Guarantor was paid \$460,000 from bond proceeds on the date of the closing of the Series 2018 Note. Upon issuance of the Series 2018 Note, the Guaranty Agreement was terminated, and the Guarantor has no further obligations thereunder.

# Amended and Restated Operation Funding Agreement

On October 11, 2012, the District entered into an Amended and Restated Operation Funding Agreement (as amended by a First Amendment dated November 18, 2015, the "Restated OFA") with Arvada Residential Partners, LLC ("Developer"). The Restated OFA replaced and superseded the Operation Funding Agreement dated November 27, 2007. Per the Restated OFA, the Developer will advance funds to the District for the payment of operations and maintenance expenses for fiscal years 2008 through 2018 up to a maximum amount of \$3,200,000 or until the District's assessed value reaches \$71,000,000, whichever is sooner. If the District requires additional advances above the \$3,200,000, the District shall request additional advances in writing. During 2017, the District requested and received approval for additional funding in the amount of \$636,800 making the total amount drawn under this agreement of \$2,803,982. The District will repay the amounts the Developer has advanced pursuant to this agreement from revenues it receives from Vauxmont per the Cimarron FFCOA, subject to annual budget and appropriation. Simple interest shall accrue on each Developer Advance from the date of deposit into the District's account, until paid, at the rate of 9% per annum. Payments to reimburse the Developer shall be applied first to accrued and unpaid interest and then to principal amounts due. Any obligation of the Developer to advance funds will expire on December 31, 2018. Any obligation of the District to reimburse the Developer shall expire on December 31, 2048. If the District has not reimbursed the Developer for any Developer Advances made pursuant to this agreement on or before December 31, 2048, any amount of principal and accrued interest outstanding on such date shall be discharged and satisfied in full. As of December 31, 2018, the District owed the Developer a total of \$3,872,284 under this agreement, \$2,953,982 of principal and \$918,302 of interest.

# Amended and Restated Facilities Funding and Acquisition Agreement

On October 11, 2012, the District and the Developer entered into an Amended and Restated Facilities Funding and Acquisition Agreement ("Restated FFAA"), which replaced and superseded the Facilities Funding and Acquisition Agreement dated November 1, 2010. The Restated FFAA was amended by a First Amendment dated June 11, 2015, to add Vauxmont Metropolitan District as a party and to make certain other modifications described therein. The Restated FFAA recognizes that (1) all Advances made under the Restated FFAA prior to June 11, 2015 are refunded and included within the principal amounts of the Series 2015C Vauxmont Bonds and Series 2015D Vauxmont Bonds, and (2) any Advances made after June 11, 2015 are to be applied to and accrue under the Series 2015 Vauxmont Metropolitan District Subordinate Nonrevolving Line of Credit Taxable Note issued by Vauxmont Metropolitan District on June 11, 2015 in the maximum principal amount of \$54,075,000 (the "Vauxmont Series 2015 Taxable Note"). Per the

Restated FFAA, the Developer is obligated to advance funds to the District for the payment of construction related expenses and/or for the District's acquisition of improvements upon completion by the Developer in fiscal years 2009 through 2039 in an amount up to \$97,000,000 for all of the advances. In addition, in the event that either the District or Vauxmont Metropolitan District has insufficient funds to pay for debt service on any bonds, notes, contract funding or acquisition agreements, or other obligations, the Developer, at its sole discretion, may advance funds for this purpose. On November 1 of each year, commencing on November 1, 2012, the District shall prepare and provide to Developer a proposed budget for the forthcoming budget year which shall include all reasonably anticipated Developer Advances. The District may also acquire improvements under the agreement, after preliminary acceptance from the appropriate accepting jurisdiction and prior to final acceptance upon receipt, review and approval by the District's accountant and engineer.

Interest shall accrue on construction related expenses from the date of deposit of the Advance into the District's account, until paid, at the rate of 8% per annum. For verified costs, interest shall accrue from the date the verified costs were incurred by the Developer. To the extent interest is not paid when due, such interest shall compound annually, on each December 15. Payments to reimburse the Developer shall be applied first to accrued and unpaid interest and then to principal amounts due.

If the District has not reimbursed the Developer for any construction related expenses and/or verified costs by December 31, 2049, any amount of principal and accrued interest outstanding on such date shall be discharged and satisfied in full. Pursuant to the terms of the Restated FFAA, the Vauxmont Series 2015 Taxable Note evidences the obligation to reimburse the Developer for construction related expenses and/or costs of acquiring improvements completed by the Developer and, as of December 31, 2018 carried a total balance of \$63,522,003 of which \$54,075,000 was principal and \$9,447,003 was interest.

#### **Equipment Financing Agreement**

The District entered into a capital lease agreement as lessee for financing fitness equipment as described below. The lease agreement qualifies as a capital lease for accounting purposes, and therefore, has been recorded at the present value of its future minimum lease payments as of the inception date.

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2018 were as follows:

	Total Principal and Interest		
2019	\$ 9,853		
Total minimum payments	9,853		
Amount representing interest	 (218)		
Present value of minimum			
lease payments	\$ 9,635		

# Note 5: Other Agreements

Facilities Funding, Construction and Operation Agreement – Vauxmont Metropolitan District On October 25, 2012, the District entered into a Facilities Funding, Construction and Operations Agreement with Vauxmont Metropolitan District. This agreement terminates and replaces the Memorandum of Understanding with Vauxmont dated February 24, 2009 (effective January 1, 2009), (as amended by a First Amendment dated June 11, 2015, the "Original Cimarron FFCOA"). The Original Cimarron FFCOA was replaced and superseded by an Amended and Restated Facilities Funding, Construction and Operations Agreement dated June 11, 2015 (the "Cimarron FFCOA"). Per the Cimarron FFCOA, the District will own, operate, maintain and construct (including funding thereof) certain public improvements and Vauxmont will contribute to the costs of construction, operation, and maintenance of such public improvements. Vauxmont is obligated to pay the costs of providing such services from revenues generated from Vauxmont's operation and maintenance mill levy. The Cimarron FFCOA also acknowledges the District's current and potential future issuances of debt for the purpose of funding capital costs associated with public improvements and provides that Vauxmont's obligation with respect to payment of such costs will be set forth in one or more pledge agreements, including the VXMD Pledge Agreement and others in the future.

# Amended and Restated Capital Pledge Agreement – Cimarron/Vauxmont

On October 25, 2012, the District entered into an Amended and Restated Capital Pledge Agreement with Vauxmont, as amended on June 11, 2015 ("VXMD Pledge Agreement"). The VXMD Pledge Agreement replaced and superseded the Capital Pledge Agreement between the District and Vauxmont dated November 1, 2010. Per the VXMD Pledge Agreement, Vauxmont has pledged certain revenues including a Capital Levy, Specific Ownership Taxes and Facilities Fees for repayment of the Series 2012 Bonds and the Series 2012 Note (See Note 4). Vauxmont is obligated to impose and remit to the District revenues generated by the VXMD Pledge Agreement in accordance with the terms thereof. As a result of the defeasance of the Series 2012 Bonds and the Series 2012 Note, the revenues under the VXMD Pledge Agreement are now pledged to the

Series 2018 Note. The VXMD Pledge Agreement will terminate when all of the debt obligations permitted to be issued by the District have been defeased.

The VXMD Pledge Agreement was amended on June 11, 2015 to accommodate the refunding of the Series 2012 Note by revising certain definitions and provisions relating to the funding of the bond costs and the imposition of capital levies, among others.

#### Intergovernmental Restructuring Agreement

On June 11, 2015, the District, JCMD No. 1, JCMD No. 2 and Vauxmont Metropolitan District entered into that certain Intergovernmental Restructuring Agreement ("Restructure IGA") to acknowledge the issuance of the Series 2015 Vauxmont Bonds and to make certain clarifications relative to the future financing, construction and provision of service and improvements within the service area of the Jefferson Center Districts "Service Area"). The Restructure IGA acknowledges Vauxmont Metropolitan District issued the Vauxmont Series 2015 Bonds in part to refinance and restructure certain outstanding debts of JCMD No. 1, JCMD No. 2, the District and Vauxmont Metropolitan District, as is more particularly described in the Restructure IGA in order to secure certain economic efficiencies and cost savings relative to past, present and future financing and construction of public improvements to benefit the constituents of the Service Area. The Restructure IGA recognizes the allocation of revenue, cash and certain expenses as to the parties to the Restructure IGA.

The Restructure IGA also addresses certain capital and operational matters and provides that each district that is a party to the Restructure IGA will be obligated to manage and cause the financing, construction, operation and maintenance of any public infrastructure necessary for the development of property within their respective boundaries, with certain specific exceptions listed therein. The Restructure IGA addresses the disposition of certain water rights, water options, water fees and water related agreements as between the parties.

# Facilities Funding, Construction and Operations Agreement

The Jefferson Center Districts (JCMD No. 1, JCMD No. 2, the District, Vauxmont, Canyon Pines Metropolitan District and Mountain Shadows Metropolitan District) entered into a Facilities Funding, Construction and Operations Agreement ("Master IGA") on July 26, 2005, as amended on November 28, 2006, December 15, 2009, November 1, 2010, and June 11, 2015 to coordinate the financing, construction, operation and maintenance of the public improvements within the service area of the Jefferson Center Districts and to establish the relationship between and respective responsibilities of the District, JCMD No. 2, and the other Financing Districts (as defined in the Master IGA). The Master IGA provides a framework for the equitable allocation over time among the Jefferson Center Districts of the costs of administration of the Jefferson Center Districts and the costs of financing, constructing, operating and maintaining the public improvements contemplated therein. JCMD No. 2 is generally responsible for providing the financing, construction, operations and maintenance of certain primary public infrastructure to serve the entire service area. The Master IGA provides a limitation on the issuance of indebtedness by the Jefferson Center Districts in the amount of \$450 million of total aggregate debt by all of the Jefferson Center Districts. The Master IGA is intended to constitute a multiple

fiscal year financial obligation of the Jefferson Center Districts, and as such, it was submitted to and approved by the electorates of each of the Jefferson Center Districts prior to being executed. On March 24, 2009, each of the Jefferson Center Districts elected to perform its own administrative services, effective January 1, 2008. On November 1, 2010, the Jefferson Center Districts entered into the Third Amendment to Facilities Funding, Construction and Operations Agreement, whereby JCMD No. 2 will not construct, own, operate or maintain Public Park Improvements. Each Financing District may determine to establish a system of fees, rates, tolls and/or charges with respect to the maintenance of the Public Park Improvements it constructs and/or maintains on property within its respective boundaries.

# Second Amended and Restated Service Agreement for Project Management Services

The District entered into a Second Amended and Restated Service Agreement for Project Management Services with Terra Causa Capital, LLC on April 27, 2016 ("Second Amended Agreement"). The Second Amended Agreement replaced and superseded the Amended and Restated Project Management Agreement ("Amended Agreement") between the District and Terra Causa Capital, LLC dated October 11, 2012, which had replaced and superseded the Service Agreement for Project Management Services between the District and Terra Causa Capital, LLC dated April 1, 2011 ("Original Agreement"). Certain members of the District Board are employees or officers of Terra Causa Capital, LLC (the "Consultant"). The District and the Consultant (collectively, the "Parties") entered into the Second Amended Agreement to identify that Candelas Filing No. 3 was divided into Candelas Filing Nos. 3 and 4, and the Services previously related to Candelas Filing No. 3 were divided into Services related to Candelas Filing Nos. 3 and 4. In addition, the Parties revised the provisions governing the remaining fees to be paid to the Consultant for Services related to Candelas Filing No. 1 and also Services related to Candelas Filing Nos. 2, 3, and 4. The Amended Agreement included a Management Fee Cap of \$5,025,666. At the time the Parties entered into the Second Amended Agreement, the outstanding balance of the Management Fee Cap to be paid to the Consultant for Services was \$1,942,809("Amended Management Fee Cap"). The Management Fees to be paid to the Consultant for Filing Nos. 1, 2, 3, and 4 Services combined include payment in the amount of \$42,500 per month (paid in arrears) for the invoices beginning on May 1, 2016 through January 31, 2019; \$20,430 per month (paid in arrears) for the invoices beginning on February 1, 2019 through January 31, 2021; and a one-time lump sum final payment of \$49,989 on or before January 31, 2021. The Second Amended Agreement changed the term expiration date from September 30, 2021 to January 31, 2021. For consideration of prior work performed by the Consultant, if the Second Amended Agreement is terminated early, the Consultant is entitled to an early termination fee in lieu of any other amounts payable to the Consultant under the Second Amended Agreement, (with the exception of amounts outstanding and payable) calculated as follows: the Amended Management Fee Cap less Management Fees paid to date multiplied by 50%. During the year ended December 31, 2018, the District paid \$517,556 to Terra Causa Capital, LLC for project management services and additional expenses, pursuant to the Second Amended Agreement, the prior Amended Agreement, and the Original Agreement.

Amended and Restated Joint Resolution of Cimarron Metropolitan District and Vauxmont Metropolitan District Regarding Imposition of Capital Fees (as further amended)

Cimarron Metropolitan District and Vauxmont Metropolitan District adopted an Amended and Restated Joint Resolution Regarding Imposition of Capital Fees (the "Original Fee Resolution") on February 28, 2012, pursuant to which the Districts imposed Capital Fees, including Park Development and Water Fees on property within the Districts' service areas in order to provide funding for public improvements, including payment on the 2012 Bonds. On February 25, 2014, the Original Fee Resolution was amended ("First Amendment") in order to impose a different Water Fee component of the Capital Fees for portions of the property. The First Amendment made one Capital Fee structure applicable to certain real property within Candelas Filing No. 1 and Candelas Filing No. 1, Amendment No. 1 ("Initial Lots") and another Capital Fee structure applicable to later filings of Candelas ("Amendment Property"). The Districts adopted a Second Amendment to the Resolution on October 28, 2015 in order to modify the Capital Fees payable for any lot that had not previously paid Capital Fees to the Districts. The Second Amendment also noted that the public improvements funded by the imposition of Capital Fees would include payment on the 2015 Bonds issued by the Districts, as well as payment on the 2012 Bonds. On March 23, 2016, the Districts adopted a Third Amendment in order to correct and clarify the Capital Fees applicable to the Initial Lots and Amendment Property and to put the current and future owners of the Initial Lots and Amendment Property on notice of the imposition and collection of such fees. The Exhibits to the Third Amendment, which provide schedules of the Capital Fees imposed and payable by the Initial Lots and the Amendment Property, replace in their entirety the Exhibits to the Original Fee Resolution and the First and Second Amendments. With the exception of their Exhibits, the Original Fee Resolution, and First, Second, and Third Amendments remain in full force and effect. On October 25, 2017, The Districts adopted a Fourth Amendment in order to correct and clarify the Capital Fees applicable to the Initial Lots and Amendment Property, to adopt a category of duplex fees for the Amendment Property, and to put the current and future owners of the Initial Lots and Amendment Property on notice of the imposition and collection of such fees. The Original Fee Resolution and the First, Second, Third, and Fourth Amendments were all recorded in the real property records of Jefferson County, Colorado.

# Note 6: Related Party

All of the members of the Board of Directors except one are employees, owners or are otherwise associated with the developers of property within the District's service area and may have conflicts of interest in dealing with the District. Management believes that all potential conflicts, if any, have been disclosed to the Board. The Developer and its affiliated entities have entered into several agreements with the District, whereby the Developer is due funds from the District or otherwise has interest in District activities. The agreements include the Restated OFA, the Restated FFAA, and the Second Amended Project Management Agreement (See Note 4 and Note 5). Accounting services for the District are provided by Growth Fund Properties which is an entity related to the Developer. During the year ended December 31, 2018, the District paid \$29,320 for these services.

# Note 7: <u>Tax, Spending and Debt Limitations</u>

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer Bill of Rights ("TABOR") contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On May 4, 2004 and again on May 8, 2012, a majority of the District's electors authorized the District to collect and spend or retain in a reserve all currently levied taxes and fees of the District without regard to any limitations under Article X, Section 20 of the Colorado Constitution.

# Note 8: Risk Management

Except as provided in the Colorado Governmental Immunity Act, 24-10-101, et seq., CRS, the District may be exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to agents; and natural disasters. The District has elected to participate in the Colorado Special Districts Property and Liability Pool ("Pool") which is an organization created by intergovernmental agreement to provide common liability and casualty insurance coverage to its members at a cost that is considered economically appropriate. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for auto, public officials' liability, and property and general liability coverage. In the event aggregated losses incurred by the Pool exceed its amounts recoverable from reinsurance contracts and its accumulated reserves, the District may be called upon to make additional contributions to the Pool on the basis proportionate to other members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

# Note 9: Reconciliation of Government-Wide Financial Statements and Fund Financial Statements

The <u>Government Funds Balance Sheet/Statement of Net Position</u> includes an adjustments column. The adjustments have the following elements:

- 1) capital improvements used in government activities are not financial resources and, therefore are not reported in the funds;
- 2) long-term liabilities such as notes payable, are not due and payable in the current period and, therefore, are not in the funds; and

The <u>Statement of Governmental Fund Revenues</u>, <u>Expenditures</u>, and <u>Changes in Fund Balances/Statement of Activities</u> includes an adjustments column. The adjustments have the following elements:

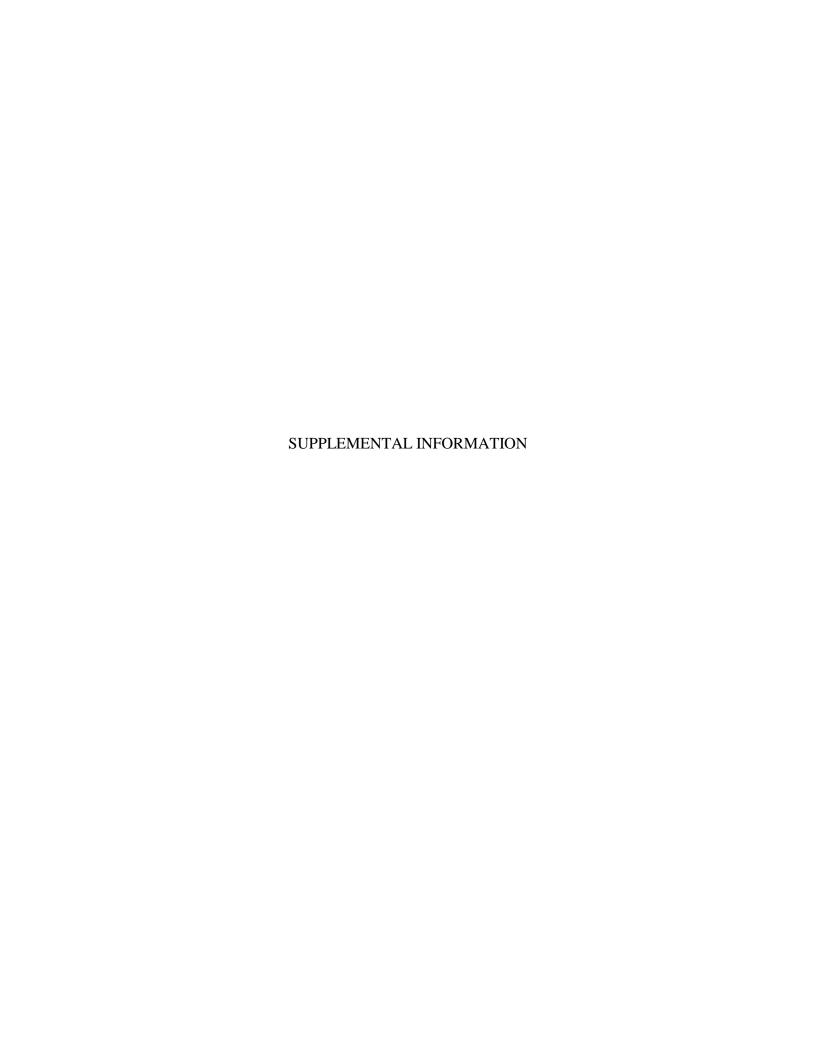
- 1) governmental funds report capital outlays as expenditures, however, in the statement of activities, the costs of those assets are held as construction in process pending transfer to other governmental entities;
- 2) governmental funds report interest expense on the modified accrual basis; however, interest expense is reported on the full accrual method on the Statement of Activities; and
- 3) governmental funds report developer advances as revenue.

# Note 10: Commitments

The District has contracted with various vendors for the completion of work as described in Note 1. As of December 2018, \$116.8 million in total contracts have been executed, \$112.7 million has been completed and paid, leaving \$4.1 million not completed.

# Note 11: Subsequent Event

In February 2019, the District entered into a revolving credit facility to offset cyclical operating cash flows during the year due to timing of property tax collections and transfers from Vauxmont. The maximum amount that can be drawn under the agreement is \$500,000 and must be repaid by year end. The outstanding balance carries interest at 3.06%.



## Cimarron Metropolitan District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

#### Capital Projects Fund

#### For the Year Ended December 31, 2018

	Bu	sudget Final Actual		Variance Favorable (Unfavorable)	
Revenues					
Intergovernmental-Vauxmont Metro construction advances	\$ 11,002,127	\$ 10,405,618	\$ 10,403,524	\$ (2,094)	
Developer advances-non reimbursable	-	419,183	419,183	-	
Total revenues	11,002,127	10,824,801	10,822,707	(2,094)	
Expenditures					
General government					
Legal	3,000	-	-	-	
Accounting and audit	28,000	48,200	48,112	88	
Capital outlay					
Capital outlay	10,971,127	10,565,000	10,562,994	2,006	
Capital outlay non-reimbursable	-	419,183	419,183	-	
Total expenditures	11,002,127	11,032,383	11,030,289	2,094	
Net change in fund balance	-	(207,582)	(207,582)	-	
Fund balance (deficit) - beginning of year	-	207,582	207,582	-	
Fund balance (deficit) - end of year	\$ -	\$ -	\$ -	\$ -	

# Cimarron Metropolitan District

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

#### Debt Service Fund

# For the Year Ended December 31, 2018

	Budget			Variance Favorable
	Original	Final	Actual	(Unfavorable)
Revenues				
General revenues				
Interest income	\$ -	\$ 1,800	\$ 1,741	\$ (59)
Capitalization fee	525,000	710,000	710,000	-
Park development fee	298,386	433,000	432,213	(787)
Water fee	1,393,425	1,854,000	1,853,137	(863)
Operating grants and contributions				
Intergovernmental-Vauxmont Metro property taxes	2,751,990	2,787,000	2,786,567	(433)
Intergovernmental-Vauxmont Metro debt proceeds	20,347,300	21,367,000	21,367,000	-
Total revenues	25,316,101	27,152,800	27,150,658	(2,142)
Expenditures:				
General government				
Fees	-	-	134	(134)
Debt service				
Debt service-bond principal	22,530,000	22,530,000	22,530,000	-
Debt service-bond interest	225,300	169,000	168,975	25
Series 2018 Note-issuance costs	550,000	468,000	467,918	82
Series 2018 Note-interest	572,607	583,000	582,999	1
Intergovernmental				
Payment to Vauxmont Metro-excess revenues	4,571,416	4,873,000	4,872,002	998
Payment to Vauxmont Metro-bond reserve funds	-	1,154,000	1,153,904	96
Total expenditures	28,449,323	29,777,000	29,775,932	1,068
Net change in fund balance	(3,133,222)	(2,624,200)	(2,625,274)	(1,074)
Fund balance - beginning of year	3,633,222	3,469,778	3,469,778	
Fund balance - end of year	\$ 500,000	\$ 845,578	\$ 844,504	\$ (1,074)